

Budget Amendment Summary

Department of State, Foreign Operations, and Related Programs



FISCAL YEAR 2015

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Budget Amendment Summary

Department of State, Foreign Operations, and Related Programs

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Overview

The budget amendment contains changes to the existing OCO requests for the Peacekeeping Response Mechanism (PKRM) and Foreign Military Financing (FMF) Accounts, as well as a request for a new Counterterrorism Partnerships Fund (CTPF). The amendment for PKRM increases the amount requested in the account in order to fully meet anticipated U.S. assessments for the UN Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA). The amendment for FMF is for funding to build the capacity of non-NATO partners in Europe under the President's recently announced European Reassurance Initiative (ERI). The new request for CTPF is for funding to carry out the State Department's portion of the President's Counterterrorism Partnerships Fund, which aims to increase counterterrorism and stabilization efforts in areas such as the Middle East, North Africa and the Sahel, the Horn of Africa, and South and Central Asia; address underlying conditions conducive to the spread of terrorism; and address the counterterrorism challenge emanating from the crisis in Syria and its destabilizing impact on the region.

Summary Table – Amended OCO Account Request Levels

| (\$ in thousands) | FY 2013 Actual | FY 2014 Estimate | FY 2015 Pending Request | Proposed FY 2015 Amendment | Revised FY 2015 Request |
|------------------------------------|-------------------|---------------------|-------------------------------|----------------------------------|-------------------------------|
| Peacekeeping Response Mechanism | 0 | 0 | 150,000 | +278,000 | 428,000 |
| Foreign Military Financing | 720,800 | 530,000 | 537,000 | +75,000 | 612,000 |
| Counterterrorism Partnerships Fund | 0 | 0 | 0 | +1,000,000 | 1,000,000 |

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Peacekeeping Response Mechanism - OCO

| (\$ in thousands) | FY 2013 Actual | FY 2014 Estimate | FY 2015 Pending Request | Proposed FY 2015 Amendment | Revised FY 2015 Request |
|---------------------------------|-------------------|---------------------|-------------------------------|----------------------------------|-------------------------------|
| Peacekeeping Response Mechanism | 0 | 0 | 150,000 | +278,000 | 428,000 |

Funding Included in Proposed Amendment (\$278 million):

The proposed amendment would increase the Peacekeeping Response Mechanism (PKRM) request by an additional \$278 million, for a total of \$428 million. At the amended level, PKRM would have sufficient resources to meet anticipated U.S. assessments for the UN Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA). The UN Security Council authorized MINUSCA in April 2014. Due to the authorization's timing, funding for MINUSCA was not included in the FY 2015 President's Budget request for Contributions for International Peacekeeping Activities (CIPA).

The Department anticipates receiving an initial MINUSCA assessment of \$88 million in FY 2014 for the billing period April 2014 through December 2014, and three assessments totaling \$340 million during FY 2015 for the billing period January 2015 through April 2016. As these estimates are subject to modification by future UN planning and subsequent UN General Assembly approved MINUSCA mission budget levels, the actual amounts to be transferred to the CIPA appropriation will be subject to a determination by the Secretary, consistent with the PKRM authority. Any funds not transferred in support of MINUSCA would remain available for transfer to the Peacekeeping Operations (PKO) or CIPA accounts in support of other urgent, unanticipated peacekeeping assessments or peacekeeping operations.

Foreign Military Financing - OCO

| (\$ in thousands) | FY 2013 Actual | FY 2014 Estimate | FY 2015 Pending Request | Proposed FY 2015 Amendment | Revised FY 2015 Request |
|----------------------------|-------------------|---------------------|-------------------------------|----------------------------------|-------------------------------|
| Foreign Military Financing | 720,800 | 530,000 | 537,000 | +75,000 | 612,000 |

Funding Included in Proposed Amendment (\$75 million):

European Partners: The \$75 million in FMF for Ukraine (\$45 million), Georgia (\$20 million) and Moldova (\$10 million) will be used to bolster security sector reform, improve force interoperability, and build capacity to address security challenges in the region caused by Russia's occupation and attempted annexation of Crimea and other provocative actions in Ukraine. Increased FMF assistance will build on already planned FY 2015 FMF for these partners in order to expand programming in the areas of defense reform and institution building, including professionalization, training, capability development, and equipment upgrades.

Counterterrorism Partnerships Fund - OCO

| (\$ in thousands) | FY 2013 Actual | FY 2014 Estimate | FY 2015 Pending Request | Proposed FY 2015 Amendment | Revised FY 2015 Request |
|------------------------------------|-------------------|---------------------|-------------------------------|----------------------------------|-------------------------------|
| Counterterrorism Partnerships Fund | 0 | 0 | 0 | +1,000,000 | 1,000,000 |

The Counterterrorism Partnerships Fund (CTPF) will enable the United States to enhance activities in support of counterterrorism, counter violent extremism, and crisis response, as well as provide enabling support to partners engaged on the front lines against terrorism. Pursuant to strategic threat assessments, the CTPF will support counterterrorism (CT) capacity-building efforts in areas such as the Middle East, North Africa and the Sahel, the Horn of Africa, and South and Central Asia. Beyond improving our partners' core CT capabilities, funds will also support targeted efforts to address the underlying conditions conducive to the spread of terrorism, including those that facilitate groups' recruitment of terrorists. CTPF will be balanced among interventions focused on military, border security, and criminal justice, and interventions focused on addressing the conditions driving recruitment and radicalization. Consistent with our broader counterterrorism objectives, the CTPF will also support the Regional Stabilization Initiative (RSI). Funding under the RSI will build the capacity of the Syrian opposition and support the governments of Jordan, Lebanon, Turkey, and Iraq as they manage the growing effects of the Syrian conflict, including spillover violence and economic and political instability. State and USAID will work closely with DoD and the rest of the interagency in the implementation of CTPF to ensure efforts are complementary. Funds from the CTPF will be transferred to existing State Department accounts.

Enabling and Supporting Partners (\$500 million):

Preventing and Countering Terrorist Safe Havens: CTPF will support partner efforts to reduce or control terrorist safe havens in the Middle East, North Africa and the Sahel, the Horn of Africa, and South and Central Asia. These projects will be calibrated to address complex threats and local conditions. It will build the CT capacity of civilian and, in some cases, military entities to respond to and manage terrorist threats, and more broadly address the underlying conditions conducive to the spread of terrorism. To most effectively target our assistance, regions, countries, communities, and partners will only be considered if there is a serious or emerging terrorist threat that endangers U.S. interests, is likely to destabilize a viable partner, or will undermine regional stability.

Countering Iran and its Proxies: CTPF will build law enforcement capacity to counter Hizballah's external networks, assist governments in countering Iranian and Hizballah-related terrorist financing and illicit activities (including through the development of sanctions regimes), and boost the ability of key partners to limit Iran's ability to build effective terrorist networks and militia forces, such as Kata'ib Hizballah and Asai'ib al-Haq, and to constrain their reach.

Addressing Foreign Fighter Flows: CTPF will support efforts to stop the flow of foreign fighters to join groups such as Al-Nusrah or the Islamic State of Iraq and the Levant, as well as bolster governments' abilities to prepare for their potential return, through efforts to develop and implement appropriate legal regimes, address terrorist travel via targeted training and equipping programs, and expand ongoing Global Counterterrorism Forum initiatives and counter-recruitment programs.

Regional Stabilization Initiative (\$500 million):

The RSI is designed to help the Syrian opposition and Syria's neighbors contend with regional unrest resulting from the Syria crisis. The RSI will provide tailored assistance to Jordan, Lebanon, Iraq, and Turkey, and complementary support to programs conducted with DOD funding for neighbors and the Syrian opposition. This initiative will make investments to enable partners to strengthen internal and border management capabilities and enhance their capacity to mitigate the pressures created by ongoing conflict and the stresses on communities hosting refugees. RSI funding will provide training and equipment required to improve border security and the capacity of police and counterterrorism units to ensure internal stability. RSI programs will also provide targeted support to develop responsive local governance, including improving delivery of essential services, with the intent of mitigating tensions and addressing conditions conducive to extremism.